# FY2016 State, Foreign Operations, and Related Programs Appropriations Bill Omnibus Agreement Summary

Highlights of the Senate FY2016 State, Foreign Operations, and Related Programs Appropriations Bill:

The bill provides \$52.68 billion in discretionary funding for the U.S. Department of State, foreign operations, and related programs for FY2016. This level of funding is \$1.27 billion below the President's budget request.

Of this amount, the bill provides: \$37.8 billion for enduring costs, \$9.1 billion below the President's request, and \$2.2 billion below the FY2015 enacted level; and \$14.9 billion for Overseas Contingency Operations (OCO), \$7.8 billion above the budget request and \$5.6 billion above the FY2015 enacted level.

**Strengthening Embassy Security** – To ensure the safety of American diplomats, development professionals and facilities abroad, the bill includes \$5.6 billion for embassy security and includes a slight increase of \$1.9 million above the budget request to address security vulnerabilities at interim and temporary diplomatic facilities abroad.

**Promotes and Protects International Religious Freedom** – The bill provides over \$20 million for programs to promote and protect international religious freedom abroad. In addition, the bill provides \$5 million for the Ambassador-at-Large for Religious Freedom and \$1 million for the Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and Central Asia, as authorized by Public Law 113-161.

**Countering Foreign Fighters and Violent Extremist Organizations** – The bill provides funding for programs to counter foreign fighters and violent extremist organizations in the Middle East, North Africa, and elsewhere, and requires sufficient monitoring, oversight, and control of such activities and assistance.

**Prohibits the Use of Funds to Support External Email Servers at the Department of State and USAID** – The bill prohibits funds for the use or establishment of email accounts or email servers created outside the .gov domain or not fitted for automated records management as part of a Federal government records management program in contravention of the Presidential and Federal Records Act Amendments of 2014.

### SUPPORTING KEY ALLIES

The bill provides critical economic and security assistance to key allies, including:

**Israel** – The bill provides \$3.1 billion for assistance to Israel, meeting the commitment to the U.S.-Israel Memorandum of Understanding, and includes an extension for Israeli loan guarantees and war reserve stockpile authority. The bill also requires that the Secretary of State determine that the United Nations Human Rights Council (UNHCR) is taking steps to remove Israel as a permanent agenda item, prior to making funds available for UNHCR.

**Jordan** – The bill includes \$1.275 billion for Jordan from all accounts, \$275 million above the budget request, including \$100 million for water sector support. This is in addition to funds made available from humanitarian accounts to provide assistance for Syrian refugees in Jordan.

**Tunisia** – The bill includes \$141.9 million for assistance for Tunisia, \$84.1 million above the FY 2015 enacted level and \$7.5 million above the President's budget request.

**Ukraine** – The bill includes \$658.2 million from all accounts for assistance for Ukraine, \$144.7 million above the President's budget request, and provides authority for additional loan guarantees.

**Europe, Eurasia, and Central Asia** – The bill reinstates the "Assistance for Europe, Eurasia and Central Asia" account to provide a more coherent framework for assistance for countries in those regions, which totals \$929.7 million, and an additional \$54.9 million by transfer from the International Narcotics Control and Law Enforcement account.

**Russian Aggression** – The bill includes \$50 million to support partners and allies in Europe and Eurasia to counter Russian aggression.

#### STRENGTHENING GLOBAL HEALTH

**Global Health Program** – The bill includes \$8.5 billion for Global Health Programs, \$49.5 million above the FY2015 enacted level and \$322.4 million above the President's request.

**HIV/AIDS** – The bill provides approximately \$6 billion for global HIV/AIDS assistance, including \$5.67 billion for the President's Emergency Plan for AIDS Relief (PEPFAR), including \$1.35 billion for the Global Fund and \$330 million for USAID HIV/AIDS programs. The total provided for HIV/AIDS assistance is \$244 million above the President's request.

**Polio** – The bill includes a total of not less than \$59 million for polio eradication efforts, including not less than \$7.5 million for programs for Pakistan and Afghanistan. This level is equal to the FY2015 enacted level and \$15.5 million above the President's request.

**Maternal and Child Health** – The bill includes \$750 million for maternal and child health programs, including \$235 million for the GAVI Alliance.

**Malaria** – The bill provides \$674 million to combat malaria, which is \$4.5 million above the FY2015 enacted level, and equal to the President's request.

**Tuberculosis** – \$236 million is provided for tuberculosis programs, which is equal to the FY2015 enacted level and \$45 million above the President's request.

**Pandemic Influenza** – The bill includes \$72.5 million for pandemic influenza, which is equal to the FY2015 enacted level and \$22.5 million above the President's request.

**Neglected Tropical Diseases (NTDs)** – \$100 million is included to combat NTDs, which is equal to the FY2015 enacted level and \$13.5 million above the President's request.

## INTERNATIONAL SECURITY ASSISTANCE

The bill provides \$8.9 billion, \$6.4 billion in base funding and \$2.5 billion in OCO funding, for international security assistance. This funding will bolster international stability and protect the homeland by providing critical assistance for counterterrorism and nonproliferation programs, peacekeeping operations, foreign military training and education programs, as well as financing for critical military equipment for our partners around the world.

The bill provides a total of \$408 million for Anti-terrorism Programs, \$189.2 million above the FY2015 level, under the Nonproliferation, Anti-terrorism, Demining and Related Programs (NADR) account, including \$186.1 million for anti-terrorism assistance, an increase of \$20.7 million above the President's budget request, and \$175 million for the Counterterrorism Partnerships Fund, which is intended to counter terrorism and increase stabilization in areas of unrest, including in the Middle East, North Africa, and the Sahel.

The bill provides \$750 million for engagement in Central America, which is \$250 million below the President's request, and establishes significant pre-obligation conditions, including a multi-year spend plan, on implementing the United States Strategy for Engagement in Central America.

### **OPERATIONS AND PROGRAMS**

The bill contains \$16.3 billion (\$11 billion in base funding and \$5.3 billion in OCO funding) for operations of the Department of State and related agencies. This funding provides the full amount requested for embassy security, including funds for security upgrades and security personnel at diplomatic facilities abroad. Adequate funding is also provided to implement the recommendations of the Benghazi Accountability Review Board report. This level is \$632 million above the FY2015 level and \$1.1 billion below the President's request.

**USAID Operations** – The bill contains \$1.3 billion for USAID operating expenses, an increase of \$66.6 million from the fiscal year 2015 enacted level and \$142.1 million below the President's request.

**Democracy Programs** – The bill provides \$2.4 billion for democracy and rule of law programs abroad, including in fragile states threatened by extremism, of which \$150.5 million is for the Democracy Fund. In addition, the bill provides \$170 million for the National Endowment for Democracy, \$35 million above the FY2015 enacted level.

**Palestinian Authority** – The bill retains restrictions on assistance for the West Bank and Gaza from current law, as well as restrictions on assistance for the Palestinian Authority. The bill tightens the certification requirements for the Palestine Liberation Organization to maintain an office in the United States in an effort to thwart Palestinian efforts to subject Israeli nationals to investigation by the International Criminal Court.

**Multilateral Assistance** – The bill provides \$2.6 billion for multilateral assistance, which includes funding to meet U.S. commitments to international financial institutions. This funding level is \$125.8 million below the FY2015 enacted level and is \$802.6 million below the President's request.

**Safeguarding the Right to Life** – The bill supports important policy provisions to ensure the respect for life around the globe. For example, the bill:

- Maintains the "Helms Amendment," banning the use of foreign aid funding for abortions;
- Ensures that family planning programs funded through this bill are voluntary; and
- Prohibits funding of organizations the President determines to support coercive abortion or involuntary sterilization.

# REFORMS, SAVINGS, AND REDUCING GOVERNMENT WASTE

The bill and accompanying explanatory statement include numerous oversight provisions to ensure the proper use of taxpayer funds and accountability of the administration. For instance, the bill:

- Provides significant funding for the Inspectors General (IG), including the Special Inspector General for Afghanistan Reconstruction, and directs implementation of key IG and Government Accountability Office recommendations;
- Continues limitations on conference expenses;
- Establishes significant pre-obligation conditions, including a multi-year spend plan, on implementing the United States Strategy for Engagement in Central America; and
- Requires any new country strategies developed by USAID and the Department of State to include a plan to transition the country off of U.S. assistance.

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