



U.S. Senate Committee on Appropriations

PRESS RELEASE

Summary: Homeland Security Subcommittee *FY 2011 Continuing Resolution*

The agreement provides \$41.75 billion for the Department of Homeland Security, \$700 million (2 percent) below FY 2010, \$250 million above H.R.1 and \$1.9 billion below the President's request. In addition, \$254 million is included as emergency funding for Coast Guard Overseas Contingency Operations.

Within the total for the bill, \$2.65 billion is provided for the FEMA Disaster Relief Fund, \$1.05 billion above FY 2010 and \$700 million above the President's request. This increase is provided to cover a shortfall in the Disaster Relief Fund to pay for known costs for past catastrophic disasters (Hurricanes Katrina, Rita, Gustav, and Ike, the Midwest floods of 2008, and Tennessee floods of 2010). In the past, on a bipartisan basis, this shortfall was provided as emergency spending. By paying for the shortfall within discretionary totals, it was necessary to reduce base funding for the Department by \$1.7 billion (-4.3 percent) below FY 2010. Much of the reduction is from grants for State and local first responder equipment and training.

In the State of the Union, the President stated that Al Qaeda and its affiliates continue to plan attacks against us. He stressed that extremists are trying to inspire acts of violence by those within our borders. According to the Attorney General, in the last two years, 126 individuals have been indicted for terrorist-related activities, including 50 United States citizens. The Homeland Security Secretary has said that the threat of a terrorist attack is as high as it has been since 9/11.

Recent events have served to highlight the grave threats to America's homeland. The Fort Hood shooting happened, at the hands of a US citizen. The New York City subway bombing attempt happened, at the hands of a legal resident alien. The Time Square bombing attempt happened, precipitated by a naturalized citizen. We also continue to face threats from abroad. The 2009 Christmas day bombing attempt and the October air cargo bombing attempt happened. We face daily cyber attacks from countries and hackers that desire to do us harm. Bloodshed in Mexico is at unprecedented levels, and there is serious concern that the violence will cross the border. In addition to these security threats, the Department of Homeland Security must also prepare for and respond to natural disasters. The earthquake and tsunami in Japan remind us of our need to be prepared for a large-scale disaster.

Within the limited funding available, resources were allocated based on these evolving threats. A summary of the agreement follows:

United States Coast Guard

- The agreement provides \$8.864 billion, \$85 million above FY 2010 and \$113.9 million above HR 1.
- For operating expenses, the agreement provides \$6.9 billion, \$101.9 million above FY 2010 and \$21.9 million above HR 1 to support over 42,000 military employees, 250 cutters, 1,800 boats, and 200 aircraft protecting over 95,000 miles of shoreline. The increase above FY 2010 will enable the Coast Guard to cover “must-pay” bills, including military pay raises and health care, and address a shortage of marine environmental response personnel. The agreement also provides \$254 million to support overseas contingency efforts, including the support of six patrol boats, port security units, and other personnel deployed to the Persian Gulf.
- For acquisition, construction, and improvements, the agreement provides \$1.520 billion, \$17 million below FY 2010 and \$92 million above HR 1. Projects funded by this amount include:
 - \$692 million for the fifth National Security Cutter (NSC), \$72 million above HR 1;
 - \$240 million for four Fast Response Cutters;
 - \$45 million for development and design of the Offshore Patrol Cutter;
 - \$42 million for 10 Response Boat Mediums;
 - \$40 million for a Maritime Patrol Aircraft; and
 - \$69.2 million for shore, military housing, and aids to navigation facilities, \$20 million above HR 1.
- For Research, Development, Test, and Evaluation, the agreement provides \$24.8 million, the same level as FY 2010 and HR 1. Included in the amount is \$4 million to fund research, development, test, and evaluation of technologies to improve prevention and mitigation of oil spills.

Transportation Security Administration (TSA)

- The agreement provides \$7.7 billion, \$42.1 million above FY 2010 and \$94.4 million above HR 1.
- This level provides for critical expenditures, such as:
 - 500 additional Advanced Imaging Technology machines;
 - 3,800 positions to staff Advanced Imaging Technology machines;
 - 800 additional portable Explosives Detection Trace units;
 - 100 additional explosives detection canine teams;
 - Additional Federal Air Marshals to maintain surge levels following the 2009 Christmas Day bomb plot; and
 - 74 new positions to strengthen international programs;

- In order to maintain important security enhancements, TSA's administrative support accounts are reduced by \$13.1 million below the FY 2010 level, resulting in a reduction to human resources, information technology, acquisition support, covert testing, and background investigation programs.

Federal Emergency Management Agency (FEMA)

- The agreement provides \$2.65 billion for the Disaster Relief Fund, \$1.05 billion above FY 2010 and \$700 million above the President's request.
- The agreement provides \$1.08 billion for FEMA Management & Administration, \$13 million above the FY 2010 level and \$62 million above HR 1. This provides adequate funding for FEMA's core mission. Within the total, \$35.25 million is included for Urban Search and Rescue Teams, \$2.75 million above FY 2010 and HR 1.
- The agreement provides \$2.2 billion for state and local grants, \$786 million below the FY 2010 level and \$80 million above HR 1. Included in the total is:
 - State Homeland Security Grant Program - \$725 million, \$225 million (-24 percent) below FY 2010. Within the total, Operation Stonegarden receives \$55 million, \$10 million for Citizen Corps, \$45 million for Drivers' license security grant program, and \$35 million for Metropolitan Medical Response System;
 - Urban Area Security Initiative - \$725 million, \$162 million (18 percent) below FY 2010;
 - No specific funding is provided for Buffer Zone Protection Program grants and Interoperable emergency communications grants;
 - Emergency Operations Centers - \$15 million, \$45 million below FY 2010 and \$15 million above HR 1; and
 - Port and Transit Security grants each receive \$250 million, \$50 million below FY 2010 and \$150 million above HR 1.
- The agreement provides \$405 million for fire equipment grants and \$405 million for Staffing for Adequate Fire and Emergency Response (SAFER), firefighter hiring, compared to \$390 million and \$420 million respectively in FY 2010.
- The agreement provides \$340 million for Emergency Management Performance Grants, the same as the FY 2010 enacted level and \$40 million above HR 1.
- The agreement provides:
 - \$182 million for Flood Map Modernization
 - \$120 million for Emergency Food and Shelter
 - \$50 million for the Predisaster Mitigation Fund

U.S. Customs and Border Protection (CBP)

- The agreement provides \$9.899 billion, \$227 million below FY 2010 and \$138 million above HR 1.
- This level:
 - Funds 21,370 Border Patrol agents, sustaining the increased levels approved in the FY 2010 Supplemental;
 - Provides \$574 million for border fencing and technology, as requested by the President in his FY 2011 budget;
 - Sustains current staffing levels at our ports of entry;
 - Increases funding for integrity programs, such as polygraph testing;
 - Fully annualizes positions provided above the prior year requests in support of outbound inspections to interdict guns and bulk cash smuggled out of the U.S. used to support drug cartel violence in Mexico; and
 - Sustains investment, operations, and maintenance of critical air and marine assets used to defend our borders.

U.S. Immigration and Customs Enforcement (ICE)

- The agreement provides \$5.512 billion, \$75 million above FY 2010 and \$37 million above HR 1.
- This level:
 - supports funding of 33,400 detention beds;
 - fully funds the request for the Secure Communities program;
 - provides the funding to maintain current staffing levels for Special Agents and immigration officials, including annualizing the agents and officer hired in support of investigations on the Southwest border;
 - sustains critical domestic and international investigations enforcing our customs and immigration laws; and
 - continues support to the Visa Security Program at current levels.

National Protection and Programs Directorate (NPPD)

- The agreement provides \$1.22 billion, \$99 million below FY 2010 and \$34.5 million above HR 1.
- The agreement fully funds the President's FY 2011 request of \$334.6 million for the US-VISIT program, \$39 million below FY 2010.
- The agreement provides \$840 million for Infrastructure Protection and Information Security, including cyber security and critical infrastructure protection, \$59 million below FY 2010 and \$34 million above HR 1.

Office of Health Affairs (OHA)

- The agreement provides \$140 million, \$484,000 above FY 2010 and \$5.5 million above HR1.
- The agreement ensures the testing and evaluation for the next generation of biological detection technology is completed as soon as possible.

Science and Technology

- The agreement provides \$829 million, \$177 million below FY 2010 and \$419 million above HR 1. If enacted, the level passed in HR 1 would have resulted in draconian cuts to the Department's research initiatives, such as cargo security, land border security, maritime border security, surface transportation security research, mass transit security research, laboratory facility upgrades at the Transportation Security Lab, human factors research on radicalization and violent intent modeling, and funding for the First Responder Integrated Product Team including work for the firefighter community. The agreement will maintain some of these initiatives.

Domestic Nuclear Detection Office (DNDO)

- The agreement provides \$342 million, \$41 million below FY 2010 and \$8 million below HR 1. The agreement includes funding to maintain the Securing the Cities program at \$20 million and provides a \$10 million increase in systems acquisition for the procurement of radiation detection equipment for components such as CBP, Coast Guard, and TSA.

United States Citizenship and Immigration Services (USCIS)

- The agreement provides \$147 million in direct appropriations, \$77 million below the FY 2010 level.
- This level:
 - Fully funds the \$103.4 million request to maintain and improve the employment eligibility verification system known as E-Verify;
 - Provides \$25 million in appropriated funds for processing of refugee and asylum applications; and
 - Removes the legislative condition contained in HR 1 prohibiting funding for grants supporting immigrant integration activities.

United States Secret Service (USSS)

- The agreement provides \$1.518 billion, \$36 million above FY 2010 and \$15 million above HR 1.
- This level:
 - Fully funds the FY 2011 request for preparation for the 2012 Presidential campaign;
 - Funds the pay reform request for the Uniformed Division; and
 - Continues the ongoing, multi-year modernization effort for critical White House and other Secret Service information technology and communications systems, albeit at a level lower than requested in the President's budget.

Federal Law Enforcement Training Center (FLETC)

- The agreement provides \$271 million, \$11 million below the FY 2010 level.

Departmental Management

- The agreement provides \$1.306 billion, \$38 million above FY 2010 and \$70 million above HR 1. Over \$77 million is included to continue important construction segments of the DHS Headquarters at the St. Elizabeths campus in Washington, DC. HR 1 included no funding for this project, which would have delayed completion of the Coast Guard headquarters building by at least one year and increased costs by \$69 million.
- Other management accounts, such as the Office of the Secretary and Executive Management, Office of the Chief Information Officer, and Office of the Chief Financial Officer, were reduced below FY 2010 levels.

Policy Matters

TSA Screening Cap of 46,000 FTE: The agreement includes a House proposal to cap at 46,000 the number of screeners, but unlike HR 1, the limitation applies only to full-time employees. This compromise provides TSA with sufficient flexibility to operate without exceeding the cap set by HR 1.

National Bio- and Agro-defense Facility (NBAF): The agreement includes \$40 million for the construction of the central utility plant, but prohibits any construction of the NBAF, including the central utility plant, until the Department completes 50 percent of the NBAF design and submits a revised site specific risk assessment (SSRA), scheduled to be completed in November or December, 2011. Once the SSRA is completed, the National Academy of Sciences is directed to review the Department's findings and report to the Committees.

Firefighter Hiring (SAFER) waivers: Some waivers of legislative requirements are included in order to retain or hire firefighters to sustain firefighting and disaster response capabilities during the economic slowdown.

