



U.S. Senate Committee on Appropriations

PRESS RELEASE

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Summary: FY 2012 Department of State, Foreign Operations and Related Programs Appropriations *Full Committee Markup*

WASHINGTON -- The Senate Appropriations Committee today approved the Fiscal Year 2012 Department of State, Foreign Operations, and Related Programs Appropriations Bill. Senator Patrick Leahy (D-Vt.), Chairman of the Department of State and Foreign Operations Subcommittee, released the following statement:

“This year the Subcommittee was tasked with funding more -- a wide range of programs important to our national interests -- with less. These include national security programs, many of them central to carrying out the Nation’s counter-terrorism strategy in South Asia; responding to the turbulent events in the Middle East and North Africa and to threats on our southern border; maintaining the effectiveness and security of our embassies and consulates that serve millions of Americans traveling, working and studying overseas; and dealing with a famine in Somalia and with other humanitarian crises. Contrasted with all of these responsibilities and many more is an allocation that is \$6.15 billion below the President’s budget request. At a time when China is rapidly expanding its influence, including in our own hemisphere, and when we face growing challenges around the globe, our budget for critical regions and programs is shrinking.”

“Despite that, this bill, which was drafted in a bipartisan manner, does a good job of balancing priorities. In addition to ensuring high levels of funding for national security programs, it also emphasizes global health, agriculture and food security, environmental conservation, and other needs for which Senators of both parties urged support. Ranking Member Lindsey Graham (R-S.C.) has showed that he is a highly informed and passionate advocate for U.S. global leadership, and I have greatly appreciated his input and support.”

A summary of the funding measure approved by the Committee follows:

FY2011 Enacted:	\$48.16 billion
FY2012 Request:	\$50.79 billion, and an additional \$8.7 billion in Overseas Contingency Operations (OCO) costs
Committee Bill:	\$44.64 billion, and an additional \$8.7 billion in OCO costs

The bill includes \$44.64 billion of discretionary budget authority for fiscal year 2012 enduring costs (\$3.5 billion below the FY11 level), and an additional \$8.7 billion for OCO costs for a total of \$53.3 billion, which is \$6.15 billion below the President’s request. The bill does not contain any congressionally-directed spending items or “earmarks.

Title I – DEPARTMENT OF STATE

The Committee provides \$13.8 billion for Department of State and related agency operations (\$1.98 billion below the FY11 level), and an additional \$3.86 billion for OCO costs for a total FY12 level of \$17.67 billion which is \$1.68 billion below the President’s request.

HIGHLIGHTS BY ACCOUNT

- **Diplomatic and Consular Programs (D&CP).** The Committee provides \$6.87 billion for the D&CP account (\$1.89 billion below the FY11 level), and an additional \$3.77 billion for OCO costs for a total FY12 level of \$10.65 billion, which is \$1.2 billion below the President’s request. Within this amount, the Committee provides a total of \$3.15 billion for Iraq operations; \$917.17 million for Afghanistan operations, and \$161.4 million for Pakistan operations.
- **Worldwide Security Protection (WSP).** Within the D&CP account, the Committee recommends \$1.4 billion for WSP (\$97 million below the FY11 level), and an additional \$236.2 million for OCO costs for a total FY12 level of \$1.63 billion which is \$64.38 million below the request. This account funds Diplomatic Security agents, armored vehicles, and training.
- **Educational and Cultural Exchange Programs (ECE).** The Committee provides \$612 million for ECE, \$25.1 million below the President’s request and \$13.2 million above the FY11 level.
- **Conflict Stabilization Operations (CSO).** The Committee provides \$35 million for CSO enduring costs and \$8.5 million for OCO costs, reducing funding by \$48.7 million below the request. The Committee recommendation moves the funding for this program into D&CP to provide greater flexibility in responding to conflict. The Committee does not support increasing the number of Active and Standby personnel and with the exception of deployments to Afghanistan, Pakistan, and Iraq, does not support additional funding for deployments.

- **Contributions for International Peacekeeping Activities (CIPA).** The Committee provides \$1.9 billion for CIPA (\$16 million above the FY11 level) and an additional \$17.9 million for OCO costs for a total FY12 level of \$1.91 billion which is \$2.1 million below the below the President’s request.
- **Contributions to International Organizations.** The Committee provides \$1.58 billion for CIO, which is \$34.4 million below the President’s request.
- **Broadcasting Board of Governors (BBG).** The Committee provides \$749.4 million for the BBG, which is \$17.6 million below the President’s request and \$2.5 million above the FY11 level.

Other Accounts:

- **International Fisheries Commissions.** The Committee provides \$36.3 million for 15 international fisheries commissions, which is \$5 million above the President’s request and \$14 million below the FY11 level.
- **The Asia Foundation.** The Committee provides \$17 million, which is \$864,000 below the FY11 level.
- **East-West Center.** The Committee provides \$16.7 million, which is \$4.2 million below the FY11 level.
- **National Endowment for Democracy (NED).** The Committee provides \$117.76 million for NED, the same as the FY11 level.

Title II – ADMINISTRATION OF FOREIGN ASSISTANCE

Operating Expenses – USAID. The Committee provides \$1.25 billion for USAID operating expenses (\$96.3 million below the FY11 level), and an additional \$106 million for OCO costs for a total FY12 level of \$1.35 billion which is \$146.42 million below the President’s request.

Title III – BILATERAL ECONOMIC ASSISTANCE

The Committee provides a total of \$19.58 billion for bilateral economic assistance (\$1.62 billion below the FY11 level) and an additional \$1.47 billion for OCO costs for a total FY12 level of \$21.05 billion which is \$2.68 billion below the President’s request.

Global Health Programs. The Committee provides \$7.9 billion for Global Health Programs, which is \$810.5 million below the request and \$75.69 million above the FY11 level.

- **Maternal and Child Health.** The Committee provides a total of \$595 million for maternal and child health, which is \$251 million below the President’s request. The Committee provides \$35 million within this account for programs to eradicate polio; \$89

million to combat neglected diseases; \$642 million to combat malaria; and \$225 million to combat TB.

- **Family Planning.** The Committee provides a total of \$700 million from all accounts for family planning and reproductive health programs, including \$40 million for the UN Population Fund. Prohibitions on funding abortions in current law are continued.
- **HIV/AIDS.** The Committee provides a total of \$5.6 billion to combat HIV/AIDS, which is \$390 million below the President's request and \$90 million below the FY11 level. Of this amount, \$5.25 billion is for PEPFAR.
- **Global Fund to Fight AIDS.** The Committee provides \$750 million for the Global Fund, which is equal to the FY11 level and \$250 million below the President's request.

Development Assistance (DA). The Committee provides \$2.55 billion for DA, \$368 million below the President's request and \$30 million above the FY11 level.

International Disaster Assistance (IDA). The Committee provides \$850 million for International Disaster Assistance (\$13.2 million below the FY11 level), and an additional \$150 million for OCO costs for a total FY12 level of \$1.0 billion which is \$139.3 million above the President's request.

Economic Support Fund (ESF). The Committee provides \$4.37 billion for ESF (\$1.56 billion below the FY11 level), and an additional \$1.17 billion for OCO costs for a total FY12 level of \$5.55 billion which is \$1.63 billion below the President's request.

Assistance for Europe, Eurasia and Central Asia (AEECA). The Committee provides \$626.7 million for AEECA, which is equal to the President's request and \$69 million below the FY11 level.

Democracy Fund (DF). The Committee provides \$114.77 million for the Democracy Fund, which is equal to the FY11 level. The President's budget did not include funding for the DF, but many of these programs were requested under ESF.

Migration and Refugee Assistance (MRA). The Committee provides \$1.7 billion for Migration and Refugee Assistance (\$13.38 million above the FY11 level), and an additional \$100 million for OCO costs for a total FY12 level of \$1.8 billion.

Peace Corps. The Committee provides \$375 million, which \$64.6 million below the President's request and \$750,000 above the FY11 level.

Millennium Challenge Corporation (MCC). The Committee provides \$898.2 million for the MCC, which is \$226.9 million below the President's request and equal to the FY11 level.

Title IV – INTERNATIONAL SECURITY ASSISTANCE

The Committee provides \$7.45 billion for international security assistance and peacekeeping operations (\$661.4 million below the FY11 level), and an additional \$3.25 billion for OCO costs for a total FY12 level of \$10.7 billion which is \$608 million below the President's request.

International Narcotics Control and Law Enforcement (INCLE). The Committee provides \$1.05 billion for INCLE (\$537.8 million below the FY11 level), and an additional \$1.16 billion for OCO costs for a total FY12 level of \$2.2 billion which is \$292.8 million below the President's request.

Nonproliferation, Anti-terrorism, Demining and Related Programs. The Committee provides \$685.5 million for NADR (\$53 million below the FY11 level), and an additional \$27.5 million for OCO costs, for a total FY12 level of \$713 million which is \$4.4 million above the President's request.

Foreign Military Financing Program. The Committee provides \$5.34 billion for FMF (\$28 million below the FY11 level), and an additional \$989 million for OCO costs for a total FY12 level of \$6.33 billion which is \$215 million below the President's request. This includes \$3.075 billion for Israel, up to \$1.3 billion for Egypt, and \$300 million for Jordan.

Title V – MULTILATERAL ASSISTANCE

The Committee provides \$3.2 billion for multilateral economic assistance, which is \$446.5 million below the President's request and \$918.5 million above the FY11 level.

- **International Financial Institutions.** The Committee provides \$2.86 billion for the international financial institutions, which is \$453.27 million below the request, \$917.36 above the FY11 level, and includes funding for new general capital increases for the International Bank for Reconstruction and Development, Inter-American Development Bank, and African Development Bank; and increased commitments related to new replenishments of several funds. This includes \$570 million for contributions to the Global Environment Facility, Clean Technology Fund, and Strategic Climate Fund, \$163.75 million below the President's request.
- **Global Agricultural and Food Security Program.** The Committee provides \$200 million for the Global Agricultural and Food Security Program which is \$108 million below the President's request.

Title VI – EXPORT ASSISTANCE

The Committee provides \$58.0 million for Export-Import Bank subsidy appropriations, \$18.4 million below the President's request and equal to the FY11 level. The Committee provides \$89.9 million for Export-Import Bank administrative expenses, \$34.7 million below the President's request and \$6.02 million above the FY11 level.

The Committee provides \$54.99 million for Overseas Private Investment Corporation administrative expenses and \$29 million for the subsidy appropriations. The Committee provides \$50 million for the Trade and Development Agency, \$6.27 million below the President's request and \$100,000 above the FY11 level.

OTHER ISSUES

Middle East: The Committee fully funds assistance for these countries, including authority for enterprise funds in Egypt, Tunisia, and Jordan, and for debt relief for Egypt, and includes conditions on Egypt relating to free and fair elections. The bill includes a prohibition on economic assistance for the Palestinian Authority if it becomes a member or non-member state of the UN, with a national security interest waiver. The bill also includes a prohibition on assistance to a government over which Hamas exercises undue influence.

Afghanistan. The Committee provides \$1.6 billion for assistance and \$1.08 billion for Department of State and USAID operations in Afghanistan. This includes \$1.3 billion under the ESF heading, which with ARTF carry-over from FY11 provides a total of \$2.07 billion, \$731.2 million below the request. The Committee provides \$250 million under the INCLE heading, which is \$74 million below the request.

Pakistan. The bill provides \$161.4 million for Department of State operations. The bill does not specify amounts for assistance for Pakistan but does provide \$1 billion for the Pakistan Counter-insurgency Capability Fund which is \$100 million below the President's request. The bill includes strengthened restrictions on assistance for Pakistan by conditioning all funds to the Government of Pakistan on cooperation against the Haqqani Network, al Qaeda, and other terrorist organizations, with a waiver, and funding based on achieving benchmarks.

Iraq. The Committee provides a total of \$5.2 billion for Department of State and USAID operations and assistance for Iraq, which is \$960 million below the President's request.

Pakistan Counter-insurgency Capability Fund (PCCF). The Committee provides \$1.0 billion for the PCCF, which is \$100 million below the request.

Global Security Contingency Fund. The Committee provides \$50 million for this new fund to provide assistance to foreign security forces and support judicial reform and the rule of law.

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