



U.S. Senate Committee on Appropriations

PRESS RELEASE

Summary: FY12 Department of State, Foreign Operations and Related Programs Appropriations

Conference Report

Division I of HR 2055 contains FY12 appropriations for the Department of State, Foreign Operations, and Related Programs. The conference agreement totals \$6.15 billion below the President’s FY12 budget request, and funds national security priorities including U.S. counterterrorism efforts in South Asia; support for the democratic transitions in North Africa and the Middle East; addressing threats on our southern border; maintaining the effectiveness and security of our embassies and consulates that serve millions of Americans traveling, working and studying overseas; responding to humanitarian crises around the world; meeting our commitments to international organizations; continued funding for global health, agriculture and food security, environmental protection, and other needs.

Senator Leahy, Chairman of the Department of State and Foreign Operations conference report, released the following statement:

“This bill cuts the President’s budget request and will force reductions in State Department and US Agency for International Development operations and programs. At a time when China is rapidly expanding its influence on every continent and we face growing challenges around the globe, our budget for many critical regions and programs is shrinking.”

“Despite that, this conference agreement provides assistance for key allies and funding for a wide array of national security priorities which Senators of both parties support.”

A summary of the funding measure in the conference report follows:

FY2011 Enacted	\$48.16 billion
FY2012 Request	\$50.79 billion and an additional \$8.7 billion for Overseas Contingency Operations
Conference Report	\$42.1 billion and an additional \$11.2 billion in OCO costs

The bill includes \$42.1 billion in discretionary budget authority for FY12 enduring costs (\$6.0 billion below the FY11 level), and an additional \$11.2 billion for OCO costs for a total of \$53.3 billion, which is \$6.15 billion below the President’s request.

The \$11.2 billion OCO funding is for extraordinary and temporary costs related to programs and operations in Iraq, Afghanistan, and Pakistan, counterterrorism activities, and humanitarian

assistance in conflict zones. In Iraq, funds will support security forces and police training that was previously funded by the Department of Defense, resulting in considerable cost savings. Funds will also support civilian programs in support of the military's counterinsurgency efforts in Afghanistan.

The bill does not contain any congressional directed spending items or earmarks.

Title I – DEPARTMENT OF STATE

The conference report provides \$13.2 billion for Department of State and related agency operations (\$2.59 billion below the FY11 level), and an additional \$4.6 billion for OCO costs for a total FY12 level of \$17.83 billion which is \$1.53 billion below the President's request.

HIGHLIGHTS BY ACCOUNT

- **Diplomatic and Consular Programs (D&CP).** The conference report provides \$6.55 billion for the D&CP account (\$2.22 billion below the FY11 level), and an additional \$4.39 billion for OCO costs for a total FY12 level of \$10.94 billion which is \$953 million below the President's request.
- **Worldwide Security Protection (WSP).** Within the D&CP account, the conference report provides \$1.35 billion for WSP (\$142 million below the FY11 level), and an additional \$236.2 million for OCO costs for a total FY12 level of \$1.59 billion which is \$109.38 million below the request. This account funds Diplomatic Security agents, armored vehicles, and training.
- **Educational and Cultural Exchange Programs (ECE).** The conference report provides \$583.2 million for ECE (\$15.6 million below the FY11 level), and an additional \$15.6 million for OCO costs for a total FY12 level of \$598.8 million which is \$38.3 million below the request.
- **Conflict Stabilization Operations (CSO).** The conference report provides \$35 million for CSO operations costs and \$8.5 million for OCO-related deployment costs, which is \$48.7 million below the request. The conference report moves the funding for the operations costs into D&CP to provide greater flexibility in responding to conflict. The conference report does not increase the number of Active and Standby personnel.
- **Contributions for International Peacekeeping Activities (CIPA).** The conference report provides \$1.8 billion for CIPA (\$55.7 million below the FY11 level and \$91.8 million below the below the President's request. In addition, \$91.8 million for the peacekeeping mission in Somalia that was requested under CIPA is funding under the Peacekeeping Operations account.

- **Contributions to International Organizations (CIO).** The conference report provides \$1.44 billion for CIO (\$128.95 million below the FY11 level) and \$101 million for OCO costs in Iraq and Afghanistan for a total FY12 level of 1.55 billion, which is \$68.4 million below the President’s request.
- **Broadcasting Board of Governors (BBG).** The conference report provides \$740.1 million for the BBG (\$10.3 million above the FY11 level) and \$4.4 million for OCO-related broadcasting to Afghanistan, Pakistan, Iraq, and the Middle East, which is \$15.5 million below the President’s request.

Other Accounts:

- **International Fisheries Commissions.** The conference report provides \$36.3 million for 15 international fisheries commissions, which is \$5 million above the President’s request and \$14 million below the FY11 level.
- **The Asia Foundation.** The conference report provides \$17 million, which is \$864,000 below the FY11 level.
- **East-West Center.** The conference report provides \$16.7 million, which is \$4.2 million below the FY11 level.
- **National Endowment for Democracy (NED).** The conference report provides \$117.76 million for NED, the same as the FY11 level.

Title II – ADMINISTRATION OF FOREIGN ASSISTANCE

Operating Expenses – USAID. The conference report provides \$1.09 billion for USAID operating expenses (\$255 million below the FY11 level), and an additional \$255 million for OCO costs for a total FY12 level of \$1.34 billion which is \$156.1 million below the President’s request.

Title III – BILATERAL ECONOMIC ASSISTANCE

The conference report provides a total of \$18.35 billion for bilateral economic assistance (\$2.85 billion below the FY11 level) and an additional \$3.17 billion for OCO costs for a total FY12 level of \$21.53 billion which is \$2.2 billion below the President’s request.

Global Health Programs. The conference report provides \$8.16 billion for Global Health Programs, which is \$547.6 million below the request and \$338.5 million above the FY11 level.

- **Maternal and Child Health.** The conference report provides a total of \$605.5 million for maternal and child health, which is \$240.45 million below the President’s request. The conference report provides \$35 million within this account for programs to eradicate polio (and an additional \$4.5 million within the ESF account for polio eradication in Pakistan); \$89

million to combat neglected diseases; \$650 million to combat malaria; \$58 million to combat pandemic flu; and \$236 million to combat tuberculosis.

- **Family Planning.** The conference report provides a total of \$558.9 million from all accounts for family planning and reproductive health programs (the FY11 level), and \$35 million for the UN Population Fund (\$5 million less than FY11). Prohibitions on funding abortions in current law are continued.
- **HIV/AIDS.** The conference report provides a total of \$5.89 billion to combat HIV/AIDS which is \$99 million below the President's request and \$209 million above the FY11 level. Of this amount, \$5.54 billion is for PEPFAR.
- **Global Fund to Fight AIDS.** The conference report provides \$1.05 billion for the Global Fund.

Development Assistance (DA). The conference report provides \$2.5 billion for DA, \$398 million below the President's request and equal to the FY11 level.

International Disaster Assistance (IDA). The conference report provides \$825 million for International Disaster Assistance (\$38.27 million below the FY11 level), and an additional \$150 million for OCO costs for a total FY12 level of \$975 million which is \$114.3 million above the President's request.

Economic Support Fund (ESF). The conference report provides \$3.0 billion for ESF (\$2.9 billion below the FY11 level), and an additional \$2.76 billion for OCO costs for a total FY12 level of \$5.76 billion which is \$1.42 billion below the President's request.

Assistance for Europe, Eurasia and Central Asia (AEECA). The conference report provides \$626.7 million for AEECA, which is equal to the President's request and \$69 million below the FY11 level.

Democracy Fund (DF). The conference report provides \$114.77 million for the Democracy Fund, which is equal to the FY11 level. The President's budget did not include funding for the DF, but many of these programs were requested under ESF.

Migration and Refugee Assistance (MRA). The conference report provides \$1.6 billion for Migration and Refugee Assistance (\$47.5 million below the FY11 level), and an additional \$229 million for OCO costs for a total FY12 level of \$1.86 billion.

U.S. Emergency Migration and Refugee Assistance (ERMA). The conference report provides \$27.2 million for ERMA - \$22.7 million below the FY11 level and \$4.8 million below the President's request.

Peace Corps. The conference report provides \$375 million, which \$64.6 million below the President's request and \$750,000 above the FY11 level.

Millennium Challenge Corporation (MCC). The conference report provides \$898.2 million for the MCC, which is \$226.9 million below the President's request and equal to the FY11 level.

Title IV – INTERNATIONAL SECURITY ASSISTANCE

The conference report provides \$7.26 billion for international security assistance and peacekeeping operations (\$846.9 million below the FY11 level), and an additional \$3.13 billion for OCO costs for a total FY12 level of \$10.4 billion which is \$915.7 million below the President's request.

International Narcotics Control and Law Enforcement (INCLE). The conference report provides \$1.06 billion for INCLE (\$532.7 million below the FY11 level), and an additional \$983.6 million for OCO costs for a total FY12 level of \$2.04 billion which is \$467 million below the President's request.

Nonproliferation, Anti-terrorism, Demining and Related Programs (NADR). The conference report provides \$590 million for NADR (\$148.4 million below the FY11 level), and an additional \$120.65 million for OCO costs, for a total FY12 level of \$710.77 million which is \$2.2 million above the President's request.

Foreign Military Financing Program (FMF). The Conference report provides \$5.21 billion for FMF (\$164.2 million below the FY11 level), and an additional \$1.1 billion for OCO costs for a total FY12 level of \$6.31 billion which is \$238 million below the President's request and \$1 billion above the FY11 level. This includes \$3.075 billion for Israel, \$1.3 billion for Egypt, and \$300 million for Jordan.

Title V – MULTILATERAL ASSISTANCE

The conference report provides \$2.97 billion for multilateral economic assistance which is \$696.4 million below the President's request.

- **International Financial Institutions.** The conference report provides \$2.6 billion for the international financial institutions, and includes funding for new general capital increases for the International Bank for Reconstruction and Development, Inter-American Development Bank, and African Development Bank; and increased commitments related to new replenishments of several funds.

Title VI – EXPORT ASSISTANCE

The conference report provides \$58.0 million for Export-Import Bank subsidy appropriations, \$18.4 million below the President's request and equal to the FY11 level. The Conference report provides \$89.9 million for Export-Import Bank administrative expenses, \$34.7 million below the President's request and \$6.02 million above the FY11 level.

The conference report provides \$54.99 million for Overseas Private Investment Corporation administrative expenses and \$25 million for the subsidy appropriations. The Conference report provides \$50 million for the Trade and Development Agency, \$6.27 million below the President's request and \$100,000 above the FY11 level.

OTHER ISSUES

Middle East: The conference report provides funding for assistance for these countries and includes authority for enterprise funds in Egypt, Tunisia, and Jordan, and for debt relief for Egypt. The conference agreement includes conditions related to the transition to civilian government on FMF assistance for Egypt.

Afghanistan. The conference report provides funding for Department of State and USAID operations and assistance for Afghanistan, although the bill does not specify the amounts and requires that the Administration submit a spend plan proposing amounts and how the funds will be allocated.

Pakistan. The bill provides funding for Department of State operations. The bill does not specify amounts for assistance for Pakistan but requires a spend plan and does provide \$850 million for the Pakistan Counterinsurgency Capability Fund. The bill includes strengthened restrictions on assistance for Pakistan by conditioning all funds to the Government of Pakistan on cooperation against the Haqqani Network, al Qaeda, and other terrorist organizations, with a waiver, and funding based on achieving benchmarks.

Iraq. The conference report provides funding for Department of State and USAID operations and assistance for Iraq, including the Police Development Program and requires the Administration to submit a spend plan proposing how the funds will be allocated.

Pakistan Counterinsurgency Capability Fund (PCCF). The conference report provides \$850 million for the PCCF, which is \$250 million below the request.

Global Security Contingency Fund (the Fund). Pending authorization of the Fund, the conference report establishes this account and provides authority to the Secretary of State to transfer up to \$50 million from INCLE, FMF, and PCCF to the Fund. The Fund would provide assistance to foreign security forces and support judicial reform and the rule of law.

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